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Fourthly, one of the reasons the Work Account is in far better shape is the introduction of competition in 1998 and the ongoing option of some choice through the Accredited Employers' Programme.

Finally, the Government needs to be particularly focused on doing everything it can to improve the competitiveness of New Zealand businesses in these recessionary times so as to protect jobs and expand exports.

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Yes, but the immediate priority is the Work Account. The Government recognises that decisions on providing choice in ACC's other accounts is a lot more complex. We have sought further advice from officials by July 2011 on exploring the potential for choice in ACC's other accounts.

7. What specific areas of work are officials focussed on to advance choice in the Work Account?

The Government is using the experience of the competitive model in the 1990s to improve on the model for choice.

8. What is the work programme going forward on introducing choice to the Work Account?

The Government is intending to issue a discussion paper around May 2011 on the important details of how it intends to introduce choice into the Work Account.

Following public submissions, officials will develop final detailed policy for Government to provide drafting instructions to Parliamentary Counsel.

Decision in principle for introduction of choice in the Work Account

1. Why has the Government decided in principle to allow insurance companies to compete with ACC in providing workplace cover?

Choice will put pressure on ACC to be more effective and efficient in providing accident insurance cover. This pressure will come on ACC both in the quality of service it provides for claimants as well as the amount it charges in levies.

2. Why has the Government decided to open up the Work Account to choice rather than other ACC accounts, particularly as the Work Account is in better financial shape than the other accounts?

First, National committed in the 2008 election to an investigation into providing choice in the Work Account.

Secondly, introducing choice to the Work Account is the least administratively complex. Risk is already partially priced in the Work Account. An invoiced payments system is already in place for work cover whereas the other accounts are funded through car registration, fuel sales and levies collected through the PAYE system.

Thirdly, a large number of employers and self-employed want the choice of an alternative provider of workplace insurance to ACC, because they are not satisfied with the existing service and costs. The demand for choice in this account has been far stronger than for other ACC accounts.

Fourthly, one of the reasons the Work Account is in far better shape is the introduction of competition in 1998 and the ongoing option of some choice through the Accredited Employers' Programme.

Finally, the Government needs to be particularly focused on doing everything it can to improve the competitiveness of New Zealand businesses in these recessionary times so as to protect jobs and expand exports.

3. Is this a decision to privatise ACC?

The key difference to 1998 is that this proposal is for ACC to remain a provider. In 1998, every employer had to choose an alternative insurer whereas under this proposal only those wishing to change will need to.

The 1998 reforms were very successful in driving down costs and there was evidence of improvements in safety, albeit it is difficult to draw conclusions because the reforms were dismantled a year later.

5. Why has the Government not accepted the Stocktake recommendation of ACC being removed from the workplace insurance market?

The advice we have received on the difficulty of ACC being a provider is somewhat contradictory. Some have argued that ACC is disadvantaged and will not be able to compete effectively as its cost structure is too high, it does not price risk well, and it is not able to provide packaged insurance products (ie fire and general, public liability and health insurance). Other advice is that ACC will have an unfair advantage from its scale, it not having to provide a return on capital, and the risk of it cross subsidising from ACC's other accounts.

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